

# Palmer Public School

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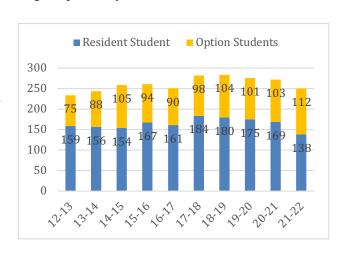
# 2022 ANNUAL REPORT

Following are some statistics and information about Palmer Public School. This report to the public is outlined in district policy and its content is prescribed in Title 92, Nebraska Administrative Code, Chapter 10 (Rule 10); *Nebraska Rules and Regulations* governing the operation of schools. Much of the information contained relates to the 2021-22 School Year with information regarding prior years for purposes of comparison.

# **ENROLLMENT HISTORY**

With regard to school finance, no factor applies greater influence than student enrollment, affecting state aid, per-pupil expenditure statistics, and staffing determinations. The chart below shows numbers of Resident students and Option students enrolled in K-12 at Palmer over the past 10 years. The enrollment count of K-12 students has fluctuated moderately during the past ten years.

During the ten-year period portrayed in the chart, the enrollment count of resident students has remained relatively stable, and the option student enrollment count has risen, resulting in an overall increase in enrollment of 7%. The percentage of the total student population who are Enrollment Option students has increased during this time period from 32% of the students enrolled in 2012 to 44% in 2021. While districts of comparable size and makeup have endured large decreases in enrollment, Palmer Public School has maintained its overall student enrollment the past several years.



### **ENROLLMENT**

The table on the right shows the enrollment by grade for the 2021-22 school year. In grades K-12, there are an average of 19.2 students per grade. With two class sections of preschool and kindergarten, the average class size in the elementary is 17.3 students. Including paraprofessionals, there are 12.2 elementary students per staff member. Palmer's low student to teacher ratio allows us to provide every student with individualized attention and support.

	Students Enrolled		Students Enrolled		
Grade	21-22	Grade	21-22		
PreK	40	7th	24		
Kdg	33	8th	20		
1st	24	9th	17		
2nd	21	10th	15		
3rd	22	11th	19		
4th	28	12th	20		
5th	22				
6th	18				
Elem To	otal 208	Sec To	tal 115		
District Total 323					

## **DEMOGRAPHIC COMPARISONS**

	Nebraska	Palmer
Free/Reduced Lunch	41.31%	43.03%
English Language Learners	7.76%	1.2%
Special Education Percentage	15.92%	11.31%
School Mobility Rate	5.51%	2.47%
Highly Mobile Students	4.22%	4.89%
Graduation Rate	86.86%	94.11%
Attendance Rate	92.28%	96.36%
Dropout Rate	1.6%	0.87%

The table on the left compares Palmer to the State on several demographic points. Palmer's rate for special education, and English Language Learners (students whose first language is not English) are below the state average, while students receiving free/reduced lunch (a measure of the poverty demographics) is slightly above the state average.

Any student who enrolls in two or more public schools during an academic year will be

considered a highly mobile student. Any child who enters or leaves school between October 1 and the last day of school is counted in the mobility rate. An individual child is counted only once and is divided by the K-12 Fall Membership count taken October 1. Example: A school building begins the year with 20 students. During the year three students move out and three students move in. The mobility number is six. Example: A school building begins the year with 25 students. During the year five students move out, but one of them returns. The mobility number is five. Palmer had a lower mobility rate but a slightly higher rate of "highly mobile" students moving in and out during the 2021-22 school year than the state average.

Graduation rates are calculated on a cohort basis, which is calculated by dividing the number of students entering 9<sup>th</sup> grade by the number of students who graduate within four years (8 semesters). Again, Palmer regularly exceeds the state average in this category, even though having small class sizes means one student could significantly decrease the figure.

Palmer's attendance rate is consistently better than the state average. This is due largely to parental support. School attendance is one of the most important variables in a student's success. This can also effect funding, because a large difference between Average Daily Membership and Average Daily Attendance can adversely affect state aid.

The dropout rate is calculated by dividing the total number of 7th-12th grade students who dropped out by the official fall enrollment for grades 7-12. Palmer has rarely had a student included in this statistic.

#### STUDENT ACADEMIC PERFORMANCE

Due to the COVID-19 pandemic, the Nebraska Department of Education cancelled the 2019 - 2020 assessments. Nebraska administered assessments in the spring of 2021 as one of a number of strategies to better understand how students who tested are performing academically as part of our COVID-19 academic recovery efforts. Information gleaned from Nebraska Student Centered Assessment System (NSCAS) helps identify areas where we most need to accelerate learning opportunities for our students. Direct comparisons of assessment data with previous years is not appropriate for many reasons:

- Changing nature of NSCAS Summative (movement to through-year adaptive)
- COVID impact on 2019-20 and 2020-21 school years:
  - o Inability to accurately administer assessments to test students remotely
  - o Uncertainty of impacts on teaching & learning.
  - o Mixture of remote, in-person, and hybrid learning.

**NSCAS Test Results:** The data below are from the Nebraska Students-Centered Assessment System (NSCAS) tests, which are given in the spring of each year to students in grades 3 through 8.

The following table shows the "Percent Proficient" on NSCAS English Language Arts (ELA) for students in grades 3 through 8 only for All Students, and separated by Males, Females, and Students Eligible for Free and Reduced Meals.

NSCAS ELA	All Students		Males		Females		Students eligible for free/reduced lunch	
	Palmer	Nebraska	Palmer	Nebraska	Palmer	Nebraska	Palmer	Nebraska
2020-21	59%	48%	61%	45%	56%	51%	58%	33%
2021-22	55%	47%	54%	44%	57%	50%	58%	31%

The following table shows the "Percent Proficient" on NSCAS math for students in grades 3-8 only.

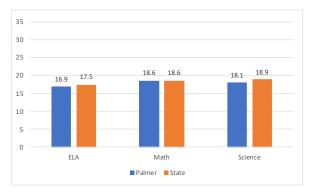
NSCAS Math	All Students		Males		Females		Students eligible for free/reduced lunch	
	Palmer	Nebraska	Palmer	Nebraska	Palmer	Nebraska	Palmer	Nebraska
2020-21	49%	46%	53%	47%	44%	45%	48%	29%
2021-22	53%	46%	52%	47%	54%	45%	50%	28%

In 2020-21, the NSCAS Science test for  $5^{th}$  and  $8^{th}$  graders was a pilot test only and no results were reported. The NSCAS Science test is only given in  $5^{th}$  and  $8^{th}$  grades.

NSCAS Science	All Students		Males		Females		Students eligible for free/reduced lunch	
Science	Palmer	Nebraska	Palmer	Nebraska	Palmer	Nebraska	Palmer	Nebraska
2021-22	79%	66%	78%	66%	79%	67%	84%	51%

ACT Test Results: The graph at right shows a four-year average performance history for Palmer students on the ACT with comparative data for the entire state. Like NSCAS, the ACT was not given in 2019-20. Beginning in 2017, the ACT test was required for all juniors in Nebraska. The ACT is a curriculum-based achievement test made up separate exams in English, reading, writing, mathematics and science. It is scored on a scale of 1 to 36, with 36 being the highest possible score. ACT scores are accepted at virtually all colleges and universities across the nation.

#### **ACT SCORE COMPARISON – 4 YEAR AVERAGE**



#### **FACULTY AND STAFF**

The table below shows the Full-Time Equivalency (FTE) count of teachers for Palmer Public Schools over the past three years, along with the number and percentage of teachers who have earned advanced degrees.

	Total Teacher Count		Total Teachers with Master's Degrees		Percentage of Teachers with Master's Degrees	
Years	State	Palmer	State	Palmer	State	Palmer
2019-2020	23,856	23.51	13,374	10.51	56.06%	44.70%
2020-2021	23,985	25.51	13,635	12.50	56.85%	49.00%
2021-2022	23,692	25.70	13,831	10.70	57.72%	41.63%

The table at right shows both Average Years Experience and Average Salary for teachers in Palmer and the state average. Average teacher

	Average Year	s Experience	Average Teach	er Salary
Years	State	Palmer	State	Palmer
2019-20	13.96	13.36	\$55,479	\$52,204
2020-21	13.95	13.15	\$56,582	\$53,385
2021-22	13.94	12.59	\$57,536	\$53,556

salaries in comparison to the state change accordingly as Palmer's average years of experience increases or decreases; and as the percentage of Masters Degrees increases or decreases.

# FINANCES: GENERAL FUND BUDGET, TAX LEVY, TAX ASKING

The largest single source of receipts for the District is property tax. The table at right shows the District's assessed valuation with a breakdown by county over the past four years, with this year's assessed valuation increasing just 1.7%.

	Assessed Valuation							
County	2019-20	2020-21	2021-22	2022-23				
Howard	\$42,019,598	\$43,171,433	\$43,031,232	\$44,500,564				
Merrick	\$184,319,139	\$177,993,373	\$182,274,249	\$189,827,490				
Nance	\$80,745,750	\$77,803,030	\$78,210,940	\$74,548,375				
Total	\$307,084,487	\$298,967,836	\$303,516,421	\$308,876,429				
% Change	(-5.01%)	(-2.64%)	1.52%	1.76%				

The table at right shows the General Fund budget requirements for the past three fiscal years as well as the current year. The General Fund is the

	2019-20	2020-21	2021-22	2022-23
General Fund	\$4,893,208	\$5,162,334	\$5,291,392	\$5,451,034
Cash Reserve	\$906,665	\$629,209	\$720,350	\$1,382,440
Total Requirement	\$5,799,873	\$5,791,543	\$6,011,742	\$6,833,474
Expenditures	\$4,261,293	\$4,266,005	\$4,782,308	

District's day-to-day operating fund and does not include fiduciary funds such as those used to support activities (Activity Fund) and the Nutrition Fund, or the Bond Fund and Special Building Fund. The difference between budgeted amounts and audited expenditures is due to unforeseeable expenses over the course of the budget year, cash flow requirements, and varying needs for transfers from the General Fund and other funds within the General Fund, reflected as expenditures from the General Fund.

The table below shows the property tax rates, by fund, for the past three fiscal years and for the current year, as well as a calculation of the amount by which each levy changed. Note: Levies are expressed in dollars and cents per \$100 of valuation.

Fiscal Year	General Fund Levy	Bond Fund Levy	Special Building Fund Levy	QCPU Fund Levy	Total	Levy Change	Percent Levy Change
2019-2020	0.835169	0	0.025621	0.031344	0.892134	.053128	6.3%
2020-2021	0.872751	0	0.0274	0.04105	0.941201	.049067	5.5%
2021-2022	0.894569	0	0.026989	0.042076	0.963634	.022432	2.38%
2022-2023	0.908484	0	0.015048	0.048189	0.971721	.008087	0.84%

The table at right shows the recent history of the tax amounts the district has asked in support of Palmer Public Schools. The All Other Funds amount includes the General Fund asking as well as the Special

Tax Asking	2019-20	2020-21	2021-22	2022-23
Bonds	\$0	\$0	\$0	\$0
All Other Funds	\$2,739,604	\$2,813,891	\$2,924,791	\$3,001,419
Total Asking	\$2,739,604	\$2,813,891	\$2,924,791	\$3,001,419

Building and Qualified Capital Purpose Undertaking Fund (QCPUF) asking for debt payments.

The District's State Aid over the last four years is presented at right. State aid to Palmer Public Schools decreased for years before rebounding in 2018-19. The decreases can be attributed to state budget cuts, and increases in property valuations, which increased the amount of local resources calculated in the state aid formula. From 2015 to 2020, the district was "Non-equalized", meaning

Fiscal Year	State Aid	Difference	% Change from previous
2019-2020	\$1,002,182	\$86,872	9.5%
2020-2021	\$1,295,638	\$293,456	29.28%
2021-2022	\$1,417,873	\$122,235	9.4%
2022-2023	\$1,443,890	\$26,017	1.83%

we received no State Aid for equalization, and received state aid only for option enrollment students and the income tax rebate. Starting in 2020-21, the district again received equalization aid due to decreases in property valuations which decreased the amount of local resources.

In comparing 2019 receipts to 2022 receipts, we see the level of support from each source remained relatively stable, with local support decreasing and state and federal support increasing. The cost associated with the federal and state requirements for data tracking, assessment, and reporting continued to increase. The increase in federal

FSY 2018-19			FSY 2021-22	
% Total	Receipted	Funding Source	Receipted	% Total
59.2%	\$2,382,045	Local Sources	\$2,609,693	52.2%
		County/ESU		
0.47%	\$19,056	Sources	\$18,342	0.4%
35.8%	\$1,441,337	State Sources	\$1,918,471	38.3%
4.3%	\$171,870	Federal Sources	\$453,098	9.1%
0.19%	\$7,708	Non Revenue	\$2,291	0.04%
Total	\$4,022,016	Total Receipts	\$5,001,895	Total

funding is due to covid-relief aid from the CARES act, the COVID relief package, and the American Rescue Plan.

Per pupil expenditures (PPE) can be affected by a number of factors including fluctuations in enrollment and General Fund expenditures, number of building sites and depreciation on the building and equipment, and transfers to the Depreciation Fund. Palmer's overall PPE consistently remains near the statewide average and below that for schools of comparable size. Per Pupil Expenditure varies only slightly from "General Fund Operating Expenditures per Formula Student," a critical component in the State Aid funding formula. The GFOE for the next ten larger and next ten smaller schools in the state for 2021-22 are portrayed at right. Unique circumstances (poverty, transportation needs, Special Education...) can have a dramatic effect on a district's budget and should be considered when comparing such data.

		Adjusted GFOE	
	Formula	per Formula	
District	Students	Student	
East Butler	267.7	\$ 22,748	
Weeping Water	269.3	\$ 17,851	
Creighton	271.2	\$ 16,296	
Pawnee City	271.3	\$ 13,910	
<b>Dundy Co Stratton</b>	273.2	\$ 16,491	
Burwell	277.6	\$ 14,271	
Axtell	278.5	\$ 15,498	
Central Valley	279.6	\$ 23,677	
Blue Hill	285.1	\$ 16,911	
Bancroft Rosalie	287.0	\$ 11,384	
Palmer	287.6	\$ 12,635	
Hitchcock Co	290.8	\$ 12,348	
Loup City	296.6	\$ 14,968	
Fullerton	297.7	\$ 14,874	
Pleasanton	299.3	\$ 10,020	
Boyd Co	308.6	\$ 14,970	
Johnson Brock	317.5	\$ 11,253	
Arapahoe	321.8	\$ 13,345	
Plainview	322.1	\$ 14,839	
Bayard	324.8	\$ 15,605	
Sutherland	330.1	\$ 13,341	

The total assets for the funds used by Palmer Public Schools for the past three years are portrayed below. Palmer Public Schools attempted to build reserves in anticipation of continued funding cuts from other sources. That effort has mitigated increases in the tax asking to operate the district.

Fiscal Year	Governmental Funds	Fiduciary Funds	All Funds
2019-2020	\$2,632,372	\$130,505	\$2,762,877
2020-2021	\$2,724,600	\$111,734	\$2,836,334
2021-2022	\$3,207,355	\$82,396	\$3,289,751

Governmental Funds=Total Assets of The General Fund, Depreciation Fund, Employee Benefit Fund, Bond Fund, Special Building Fund and The Qualified Capital Purpose Undertaking Fund, School Nutrition Fund, Cooperative Fund
Fiduciary Funds=Activities Fund